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STATE FOR ISN/WMDT
STATE FOR GLOBAL INITIATIVE PARTNER NATIONS

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TAGS: [PARM](#) [PREL](#) [PTER](#) [KGIC](#) [RS](#) [NL](#)
SUBJECT: GLOBAL INITIATIVE TO COMBAT NUCLEAR TERRORISM:
INITIAL PLANNING MEETINGS FOR 5TH PLENARY SESSION 2009

REF: STATE 11348

Classified By: Political Deputy Eric Falls for reasons 1.5(b,d)

¶1. (C) Summary: On February 10, State representatives met bilaterally with Russian MFA (Rozhkov) and then trilaterally with Netherlands MFA (van der Kwast) to discuss the Global Initiative to Combat Nuclear Terrorism (GICNT) Fifth Plenary Meeting scheduled for June 16-17, 2009 in The Hague. It was a productive exchange, including development of a draft agenda for review in capitals, intended outreach, and prospective hosts for the 2010 Plenary. Next steps are outlined below. In the bilateral, Rozkhov emphasized, and US delegation took on board, the importance of keeping the GICNT on its present track. Separately CDA Gallagher offered Embassy support for the Plenary. End Summary.

US EMBASSY OFFERS SUPPORT

¶2. (SBU) US delegation met with CDA Michael Gallagher to debrief him on the US-Russian bilateral and on plans for the GICNT Plenary. Gallagher assured the delegation of full support from the Embassy, and offered the use of Embassy facilities (to include the residences) as possible venues for US delegation meetings, possible high-level bilateral, and/or receptions and press conferences (easier for security). Watt expressed appreciation for this wide-ranging support of the GICNT, Plenary, and associated meetings.

BILATERAL WITH RUSSIA

¶3. (C) US and Russian delegations met to discuss the range of upcoming GICNT activities, including the Plenary, Exercise Planning Group, and Plan of Work activities. At the outset, Rozkhov emphasized GOR's interest in keeping the GICNT on track without any changes to current practices ("Do not invent anything revolutionary"). This includes, he specified, continuation by the U.S. and Russia as co-chairs, while allowing all other partners the opportunity to host large and small GICNT activities and Plenary meetings. Watt took on board that message, noting that the GICNT is a positive spot in our bilateral relationship. (Comment: Rozkhov noted that GOR had received some pressure from certain (unnamed) European countries to exert more influence over the GICNT. This underpinned his expressed interest in maintaining the status quo, and emphatically not wanting to relinquish control by US and GOR as co-chairs. He has not/not raised this with his seniors. End comment.)

¶4. (C) In discussing which official may sit in the chair at

the Plenary, Rozhkov said for the Russian co-chair it would likely be Safonov, Russia's Special Representative on Terrorism, or Ryabkov of MFA. Watt noted it was too early to determine who would sit in the chair for the U.S., but would likely be of an appropriately high level.

¶5. (C) In response to Watt's query, Rozhkov indicated that while the MFA is encouraging Russian agencies to plan GICNT events, this process is slow to yield results. He mused about a potential bilateral exercise with the U.S., with more specifics available by June. Watt also noted that the Government of Sri Lanka had approached the USG about hosting a GICNT event this year; Rozhkov took that on board, noting "it might be good" and that an event in Sri Lanka would likely encourage India to host a GICNT event. Rozhkov said Qlikely encourage India to host a GICNT event. Rozhkov said the GOR is not in a position to provide financial support for participation by partners at GICNT events.

¶6. (U) The remaining bilateral discussions were consistent with the trilateral discussions reported below.

TRILATERAL DISCUSSIONS WITH DUTCH AND RUSSIAN REPRESENTATIVES

¶7. (C) Discussion of 2010 host - Watt and Rozhkov both suggested, and van der Kwast agreed, that it would strengthen the Initiative to find a host outside of Europe for 2010. Rozhkov recalled that DFM Kislyak and Under Secretary Rood had approached the Indian Ambassador in Madrid, suggesting that India consider hosting a plenary. Rozhkov suggested that co-chairs and the Dutch create a short list of potential 2010 host partners to approach quietly and individually in advance of the June Plenary in The Hague, with a view to having the 2010 host announced at the 2009 5th Plenary. For consideration in Washington and Moscow: Delhi, Beijing, and

Seoul were suggested for this short list of potential hosts to approach (bearing in mind that Rozkhov suggested weather patterns in Delhi might mean scheduling the plenary meeting in the February time frame rather than the June time frame).

¶8. (SBU) Exercise Planning Group

a. (SBU) Rozhkov agreed that the April EPG would be hosted in Seoul as proposed by ROKG. He would respond on specifics (septel) by Thursday, February 19th. He indicated that GOR would be prepared to co-chair the EPG April 16.

b. (SBU) Rozhkov also agreed with Hungary's proposal to host the November 2009 EPG. He also agreed to consider, in due course, an approach to Bucharest with regard to the Spring 2010 EPG.

c. (SBU) Rob Duivan (GONL) expressed interest in making a presentation at the Seoul EPG on the exercise the Netherlands intends to host in November. US reps responded that this proposal would be received favorably.

¶9. (SBU) Next steps

a. (SBU) By Friday, February 13, GONL will circulate a proposed agenda for the 5th Meeting (based on February 10th consultations) for review and acceptance no later than Thursday, February 19th by Washington, Moscow, and The Hague. Thursday it should be presented by joint demarche or on behalf of the GNL, GOR, and USG.

b. (SBU) Next USG-GOR-GONL conference call: February 24th, 9:00 am Washington time, to discuss brief demarche points for use to deliver the draft agenda to partner capitals. February 26: finalize demarche points, including a request to partners to provide input and comments within two weeks. GOR suggested that silence procedure indicates acceptance. GONL planners would use the agenda as revised in this two-week period, acknowledging that the agenda will be adopted as final on the first day of the plenary June 16.

c. (SBU) Co-Chairs and the GONL host should take the opportunity to make specific requests of partners during this

demarche. In particular, partners should be encouraged to consider what events they are prepared to plan and host for the next two years, and decide and communicate their intentions to Co-Chairs in advance of the Plenary (so these events can be included in the updated Plan of Work), and be prepared to make an announcement at the Plenary. It would be appropriate to include specific requests of Kazakhstan, Chile, Morocco, Spain, Australia, New Zealand, and Republic of Korea at this time. (During the bilateral, USG and GOR reps noted that Co-Chairs should take the opportunity to encourage Saudi Arabia and Jordan to plan to host an event in the region, and to be prepared to announce that event in June.)

d. (SBU) Delegations agreed to revisit whether and when another planning meeting would be appropriate (likely not before May).

¶10. (SBU) Proposed Draft Agenda - The GONL will provide by Friday, February 13, its draft agenda for consideration by Co-Chairs. The US delegation anticipates that it will be along the following lines, as discussed today:

a. (SBU) Theme: How to enhance international partnerships? Sharing Best Practices, where can we improve? What can we do about it? Who can do this? How can we help each other?

b. (SBU) Monday: An evening Icebreaker Reception (Hosted by GONL)

c. (SBU) Tuesday: All day in Plenary at the Deputy Foreign Qc. (SBU) Tuesday: All day in Plenary at the Deputy Foreign Minister level

- Welcome by Netherlands host (including welcome by Minister of Foreign Affairs)

- Opening Remarks by Co-Chairs

- Discussion of GICNT achievements since the 4th Meeting in Madrid

 - Country reports/statements ** (see comment)

 - Reports from Spain, Australia, New Zealand, South Korea, and Tokyo Metropolitan Government on Exercises and Exercise Planning

 - Group meeting outcomes

 - Report on Global Initiative Information Portal (GIIP)

 - Report on the Global Nuclear Detection Architecture

- Lunch (catered)

- Discussion of Plan of Work - Upcoming Activities

- Discussion of Outreach Activities

- Press Conference

- Head of Delegation Dinner (hosted by GONL)

d. (SBU) Wednesday: Morning break-out sessions and afternoon closing sessions

- Break-out sessions into 4 groups, open to all partners, participation to include technical experts

 - A) Exercises and Exercise Planning Group

 - B) Public/Private/Civil Society

 - C) GIIP Advisory Committee Meeting

 - D) Equipment/technology (detection, physical protection, monitoring)

- Lunch (catered)

- Plenary meeting with read-outs from the break-out session

- Wrap-up

End of Agenda

¶11. (SBU) Comments on Agenda: (1) GONL Minister of Justice will participate in the Plenary at a time to be determined.

(2) US del suggested dropping "sharing of bad practices" in favor of emphasizing what works with best practices. GOR and GONL reps appreciated that logic. (3) US del also noted with appreciation the GONL choice of theme, in particular because sharing of best practices and sharing outcomes of GICNT activities among partners is an area in which partners could be more energetic, especially in sharing information with partners who were not in attendance at the events. (4) Van

der Kwast suggested, and Watt and Rozhkov took on board, that certain partners be invited to speak on their experiences during this discussion: Kazakhstan, Morocco, and Chile. (5) Earlier discussions with the Dutch had included the potential for a visit to the Port of Rotterdam. For logistical reasons, they indicated that it is unlikely to have a site visit during the Plenary, although they may invite the Port of Rotterdam to make a presentation on its security practices. (6) Rozhkov emphasized that an updated Plan of Work should be distributed in the afternoon of Day 1 for partners, consideration. (7) GONL's original proposal for breakout sessions included a session on policy making; Rozhkov dismissed the notion, saying that policy making takes place in the Plenary.

12 (SBU) Breakout session on Civil Society - Van der Kwast described the GONL vision for this breakout session, since GONL's Ministries of Defense and Interior, the Port Authority and Customs have a regular dialogue with the Harbor Society, Airport, and URENCO. US del encouraged GONL to develop this session. Van der Kwast pointed out that this is a direct follow-on from the Madrid meeting's opening session, which GONL felt could be more fully developed. Rob Duivan, Deputy Director of Crisis Management, described the GONL's newly-funded (100 million euros over 4 years) program on CBRN terrorism prevention aimed at laboratories and hospitals. US and Russian dels encouraged development of this discussion.

13. (SBU) Breakout session on Exercises - US del briefly described the notion of having a short tabletop exercise as a demonstration (30 minutes) at the beginning of this session, which would allow those present to witness an exercise for perhaps the first time. The session could also include discussion by the Tokyo Metropolitan Government (invitation Qdiscussion by the Tokyo Metropolitan Government (invitation to be issued to GOJ), Spain, Australia, New Zealand, Netherlands, and others. (Delegation note: PolMilOff mentioned that there may be an existing film of an exercise that might be usefully deployed during this breakout session in lieu of a live demonstration of a table top exercise.)

14. (SBU) Breakout session on technology - Rozhkov suggested the topic for this session: technical experts, equipment, and instruments. He noted that the technical aspects of GICNT implementation warranted more detailed discussion. Equipment and technology relevant to monitoring and inspections, detection, and physical protection could be reviewed and discussed.

15. (SBU) Breakout session on the Global Initiative Information Portal - In the bilateral meeting on February 10,

Watt suggested that the GIIP Advisory Committee meet immediately following the Plenary. Rozhkov promptly adopted the idea but suggested that the GIIP Advisory Committee meet as one of the four breakout sessions. This has the advantage, Rozhkov noted, of inviting the participation of more partners. The co-chairs then discussed this proposal with GONL in the afternoon, and GONL responded favorably to the idea.

16. (SBU) Outreach - Henk Cor van der Kwast said GONL intends to conduct outreach on behalf of GICNT to Indonesia, and will keep the US and Russian embassies in Jakarta apprised of GONL activity in this regard. Rozhkov and Watt welcomed this information. Rozhkov strongly suggested that outreach to Argentina, Brazil, Mexico, South Africa, and Southeast Asia be conducted in advance of the Plenary. The delegations discussed inclusion of this outreach in the run-up to the Plenary, using potential participation in the plenary as incentive for countries to endorse the GICNT Statement of Principles.

17. (U) Venue for Plenary: World Forum - GONL, USG, and GOR reps toured the World Forum, selected by GONL as the venue for the Plenary. GONL envisions holding the Plenary in the large auditorium, with stadium seating (UNGA style). Watt

noted that this would be a departure from previous Plenary sessions, which had been configured in a horseshoe for all delegations to be at the table. GONL reps said while a horseshoe configuration would be possible, it involved considerable extra cost. The World Forum has excellent rooms for break-out sessions and for Co-Chair and Host delegations rooms. GONL assured reps that computers, fax machines, and copiers would be available. They assured the US del that a large screen would be available for the GIIP. The Russian delegation was seeking assurance that booths for their interpreters would be available; World Forum reps pointed out the existing interpretation booths. (Note: US del emphasized to GONL reps that the official language of the meeting is English; countries are welcome to provide their own interpreters as needed. GONL asked the GOR reps if others may utilize their interpreters; GOR responded affirmatively. End note.)

¶18. (U) On Margins: NPT Prep - van der Kwast separately noted that the GONL had suggested March 9-10 for meeting in New York at the Netherlands Permanent Mission. The meeting would include 18 key countries.

¶19. (U) Participants
USG: Meggen Watt, Mia ter Haar, Denny Merideth
GOR: Oleg Rozhkov, Olga Kuznetsova, Vladimir Ladanov
GONL: Henk Cor van der Kwast, Christopher Jonker, Richard Baas, Rob Duivan, Astrid van Este, Marlene Dieter

GALLAGHER